105TH CONGRESS 2D SESSION

H. R. 4801

To ensure the restoration and preservation of State authority over intrastate telecommunications.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 10, 1998

Mr. Tauzin (for himself, Mr. Dingell, Mr. Oxley, Mr. Boucher, Mr. Rogan, Mr. Bonior, Mr. Goodlatte, Mr. Klink, Mr. Hastert, Mr. Wynn, and Mr. Burr of North Carolina) introduced the following bill; which was referred to the Committee on Commerce

A BILL

To ensure the restoration and preservation of State authority over intrastate telecommunications.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "InterLATA Commu-
- 5 nication Improvements Act of 1998".
- 6 SEC. 2. STATE INTERSTATE COMMUNICATIONS AUTHORITY.
- 7 (a) Division of Authority for Interstate and
- 8 Intrastate Services.—Section 271(b)(1) of the Com-
- 9 munications Act of 1934 (47 U.S.C. 271(b)) is amended

1 by striking "if the Commission approves" and inserting "if the Commission, with respect to interstate interLATA services, or the State, with respect to intrastate 3 interLATA services, approves". 5 (b) Administrative Provisions.—Section 271(d) of the Communications Act of 1934 (47 U.S.C. 271(d)) is amended— 8 (1) in paragraph (1)— 9 (A) in the heading of paragraph (1), by striking "TO COMMISSION"; 10 11 (B) by striking "apply to the Commission 12 for authorization" and inserting "apply to the 13 Commission, with respect to interstate 14 interLATA services, or to the State, with re-15 spect to intrastate interLATA services, for au-16 thorization"; and 17 (C) by striking the last sentence and in-18 serting the following: "With respect to inter-19 state interLATA services, the application shall 20 identify the originating State for which author-21 ization is sought."; 22 (2) in the first sentence of paragraph (2)(A), by inserting "with respect to interstate interLATA 23 services" after "under paragraph (1)"; 24 25 (3) in paragraph (2)(B)—

(A) by inserting "on an application with respect to interstate interLATA services" after "determination under this subsection"; and

(B) by adding at the end the following: "The Commission shall affirm the evaluation of the State concerning such compliance, unless the Commission determines by clear and convincing evidence that the State evaluation was clearly erroneous in any material respect."; and (4) by striking paragraphs (3) through (6) and

"(3) Determination.—

inserting the following:

"(A) IN GENERAL.—Not later than 90 days after receiving an application under paragraph (1), the Commission, with respect to interstate interLATA service, and the State, with respect to intrastate interLATA service, shall issue a written determination approving or denying the authorization requested in the application. The Commission, with respect to interstate interLATA service, and a State, with respect to intrastate interLATA service, shall approve the authorization requested in an application submitted under paragraph (1) if it finds that—

1	"(i)(I) with respect to interstate
2	interLATA service, the Bell operating com-
3	pany's compliance with subsection (c) has
4	been verified pursuant to subsection
5	(d)(2)(B); or
6	"(II) with respect to intrastate
7	interLATA service, the State has deter-
8	mined that the company is in compliance
9	with subsection (c); and
10	"(ii) the requested authorization is
11	consistent with the public interest, conven-
12	ience, and necessity.
13	"(B) Rule for determining public in-
14	TEREST.—On or after February 8, 1999, a de-
15	termination—
16	"(i) by the Commission, with respect
17	to interstate interLATA service, that a
18	Bell operating company is in compliance
19	with subparagraph (A)(i)(I); or
20	"(ii) a State, with respect to intra-
21	state interLATA service, that a Bell oper-
22	ating company is in compliance with sub-
23	paragraph (A)(i)(I);
24	shall be deemed to be in full satisfaction of the
25	public interest, convenience, and necessity re-

1 quirements of subparagraph (A)(ii) and section 2 214 of the Act.

"(C) STATEMENT OF BASIS AND WRITTEN
DETERMINATION.—The Commission, with respect to interstate interLATA service, or a
State, with respect to intrastate interLATA
service, shall state the basis for its approval or
denial of the application. Each such approval or
denial shall include a written determination by
the Commission or State indicating whether the
Bell operating company has complied with each
item of the competitive checklist and whether
such Bell operating company application has
been determined to be in the public interest,
convenience, and necessity.

"(4) SEPARATE AFFILIATE; SAFEGUARDS COM-PLIANCE.—The Commission, with respect to interstate interLATA service, shall not approve the requested authorization unless it determines that such requested authorization will be carried out in accordance with section 272. In its written determination approving or denying the requested authorization, the Commission shall indicate whether it has determined the Bell operating company to be in compliance with section 272.

- "(5) APPROVAL.—If a State fails to approve or disapprove an application within the 90-day period specified in paragraph (3), such application shall be deemed approved.
- "(6) Judicial review.—Not later than 30 5 6 days after an approval pursuant to paragraph (5), 7 any aggrieved party may bring an action in an ap-8 propriate Federal district court. The court shall 9 enter a judgment either affirming or reversing any 10 paragraph (5) approval. The court shall affirm such 11 approval unless such aggrieved party has dem-12 onstrated by clear and convincing evidence that such 13 Bell operating company has not met the require-14 ments of subsection (c)(2) with respect to the sub-15 ject application.
 - "(7) Limitation on commission and State may, by rule or otherwise, limit or extend the terms used in the competitive checklist set forth in subsection (c)(2)(B).
 - "(8) Publication.—Not later than 10 days after issuing a determination under paragraph (3)—
- 23 "(A) the Commission, with respect to 24 interstate interLATA service, shall publish in

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1	the Federal Register a brief description of its
2	determination; and
3	"(B) the State, with respect to intrastate
4	interLATA service, shall make public, in a
5	manner consistent with applicable State law, its
6	determination accompanied by a brief descrip-
7	tion of such determination.
8	"(9) Enforcement of conditions.—
9	"(A) Commission and state author-
10	ITY.—If, at any time after the approval of an
11	application under paragraph (3), the Commis-
12	sion, with respect to interstate interLATA serv-
13	ice, or a State, with respect to intrastate
14	interLATA service, determines that a Bell oper-
15	ating company has ceased to meet any of the
16	conditions required for such approval, after no-
17	tice and opportunity for a hearing—
18	"(i) the Commission or State, as the
19	case may be, may issue an order to such
20	company to correct the deficiency;
21	"(ii)(I) the Commission may impose a
22	penalty on such company pursuant to title
23	V;
24	"(II) the State may impose any pen-
25	alty permitted by State law; or

1	"(iii) the Commission or State, as the
2	case may be, may suspend or revoke such
3	approval.
4	"(B) Receipt and review of com-
5	PLAINTS.—The Commission with respect to
6	interstate interLATA service, and the State,
7	with respect to intrastate interLATA service,
8	shall establish procedures for the review of com-
9	plaints concerning the failure by a Bell operat-
10	ing company to meet conditions required for ap-
11	proval under paragraph (3). Unless the parties
12	otherwise agree, the Commission shall act on
13	each such complaint within 90 days.
14	SEC. 3. PRESENCE OF COMPETITOR.
15	(a) Simplification of competitor presence
16	TEST.—Paragraph (1) of section 271(c) of the Commu-
17	nications Act of 1934 (47 U.S.C. 271(c)(1)) is amended
18	to read as follows:
19	"(1) Access or statement.—A Bell operat-
20	ing company shall be deemed to have met the re-
21	quirements of this paragraph on and after February
22	8, 1999. Prior to that date, a Bell operating com-
23	pany meets the requirements of this paragraph if—
24	"(A) the Bell operating company is provid-

ing access and interconnection to its network

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facilities for the network facilities of one or 1 2 more unaffiliated competing providers of telephone exchange service (as defined in section 3 4 3(47)(A), but excluding exchange access) to 5 residential and business subscribers; or 6 "(B) a statement of the terms and condi-7 tions that the company generally offers to pro-8 vide such access and interconnection has been 9 approved or permitted to take effect by the 10 State commission under section 252(f).". 11 (b) Conforming Amendments.—Section 271(c)(2) is amended— 12 13 (1) by striking the heading of subparagraph (A) 14 and inserting "Access or statement required"; 15 and 16 (2) in subparagraph (A)(i)(I), by striking "pursuant to one or more agreements" and inserting 17 18 "as". 19 SEC. 4. RESALE. 20 Section 271(b) of the Communications Act of 1934 21 (47 U.S.C. 271(b)) is amended by adding at the end the 22 following: 23 "(5) Resale.—On or after February 8, 1999, 24 a Bell operating company may provide interstate 25 and intrastate interLATA services originating in any

1 State through the purchase and resale of tele-2 communications services obtained from a person who 3 is not affiliated with such Bell operating company." SEC. 5. INCIDENTAL INTERLATA SERVICES. 5 (a) Data Communications and International 6 Services.—Section 271(g) of the Communications Act of 7 1934 (47 U.S.C. 271(g)) is amended— (1) by striking "or" at the end of paragraph 8 9 (5);10 (2) by striking the period at the end of para-11 graph (6) and inserting a semicolon; and 12 (3) by adding at the end thereof the following: "(7) of data communication; and 13 14 "(8) of any international telecommunications or 15 information service.". 16 (b) Definition of Data Services.—Section 271(i) of the Communications Act of 1934 is amended by adding 18 at the end the following: 19 "(4) Data communication.—The term 'data 20 communication' means the transmission of writing, 21 signs, signals, pictures, and sounds of all kinds by 22 aid of wire, cable, radio, or other like connection be-23 tween the points of origin and reception of such 24 transmission, including the instrumentalities, facili-25 ties, apparatus, and services (among other things,

- 1 the receipt, forwarding, and delivery of communica-
- 2 tions) incidental to such transmission, except for 2-
- 3 way voice conversations.".
- 4 (c) Conforming Amendment.—Section
- 5 272(a)(2)(B)(i) of the Communications Act of 1934 (47
- 6 U.S.C. 272(a)(2)(B)(i)) is amended by striking "(1), (2),
- 7 (3), (5), and (6)" and inserting "(1) through (8)".
- 8 SEC. 6. REVISION OF COMMISSION REGULATIONS.
- 9 The Federal Communications Commission shall re-
- 10 vise its regulations to clarify that Internet traffic carried
- 11 by local exchange carriers is interstate in nature for pur-
- 12 poses of the reciprocal compensation provisions of section
- 13 251(b)(5) of the Communications Act of 1934 (47 U.S.C.
- 14 251(b)(5)).

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